BILL NO. G-19-06-37

General Ordinance No. S-\_\_\_\_\_

## AN ORDINANCE inserting "§ 37.05: Notice to Common Council of New, Non-Appropriated Revenue Funds Prior to Expenditure" in Chapter 37: Finance and Revenue, of the Fort Wayne Municipal Code of Ordinances

WHEREAS, the City of Fort Wayne is incorporate in the American tradition of distinct and co-equal branches of government, providing checks and balances; and

WHEREAS, the Mayor is the Executive and therefore runs or otherwise leads the Executive Branch and the Common Council is the Legislative branch for the City of Fort Wayne; and,

WHEREAS, the Common Council is designated by State statute as the fiscal body; and,

WHEREAS, State statutes mandate annual budgeting for fiscal matters through checks and balances of the Mayor and the Common Council, wherein the Mayor/Executive Branch proposes a budget. Council may amend the budget by making budget cuts only and then approves the budget as so amended and subsequently the Mayor must sign off on the amended budget; and,

WHEREAS, as part of the budget process, both branches approve an appropriation measure which appropriates the City's revenues from real estate tax and other tax sources for use in funding the budget so approved; and,

WHEREAS, appropriations in any given year over and above those approved in the initial budget process must be proposed by the Mayor/Executive and approved by the Common Council/Legislative Branch along with a corresponding amendment to the budget; and,

WHEREAS, the budget and subsequent amendments must be sent to the Indiana Department of Local Government Finance ("DLGF"); and,

WHEREAS, the appropriation and budgeting system is designed to prevent either the Mayor/Executive or the Common Council/Legislative Branch from unilaterally spending or appropriating significant sums of taxpayer funds and other City revenues without the approval and oversight from the other. Further, the system requires that appropriations and other spending initiatives be made public and transparent prior to the time when the spending actually occurs; and,

WHEREAS, the size and scope of revenue and expenditures of the City budget are difficult to predict and variances are tracked by the City's Department of Finance and State revenue variances are communicated by the DLGF; and,

WHEREAS, in 2018, the Mayor/Executive and the City of Fort Wayne received approximately Six Million Dollars (\$6,000,000.00) in unexpected revenues from various sources; and,

WHEREAS, the unexpected revenues were utilized or otherwise spent by the Mayor/Executive Branch on City services without going through the appropriation process or otherwise notifying Common Council or the general public that the funds had been received and expended until after the funds were both received and spent; and,

WHEREAS, in December, 2018, after the unexpected and unbudgeted revenues had been received and otherwise expended, the Executive Branch requested an appropriation and an amendment to the budget from Common Council which was approved and otherwise reported or communicated to the DLGF; and,

WHEREAS, the aforementioned process of approving an amended budget is contrary to the spirit of the budgetary system; and,

WHEREAS, Fort Wayne Municipal Code of Ordinances does not currently contain a provision outlining obligations of the City to obtain appropriation approval for unexpected non-real estate tax-based revenues, the expenditure for which has not been previously appropriated or otherwise approved by Common Council.

## NOW THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE, INDIANA,

**SECTION 1.** That § 37.05: "Notice to Common Council of New, Non-Appropriated Revenue Funds Prior to Expenditure" be inserted into Chapter 37: Finance and Revenue of the Fort Wayne Municipal Code of Ordinances and shall read as follows:

## § 37.05 Notice to Common Council of New, Non-Appropriated Revenue Funds Prior to Expenditure.

(A) The City, including any city departments, divisions, or city-operated utilities, upon receiving revenue from a non-appropriated, non-budgeted, or otherwise new revenue source (New Revenue), prior to expending said New Revenue, shall provide to Common Council (in writing) the following information:

- (1) the source(s) of the New Revenue;
- (2) the date that the New Revenue was received by the City or the date (time frame) when the New Revenue will be received;
- (3) the Fund or Funds into which the New Revenue is or will be deposited;
- (4) the total amount of the New Revenue received or expected;
- (5) any restrictions attached to the New Revenue including those that impact expending the revenue; and,
  - (6) the City's intended use and timetable for expenditure of the New Revenue.

(B) The City, including any city departments, divisions, or city-operated utilities, shall not expend or commit to expend any New Revenue without completing the disclosure required in subparagraph A herein.

(C) Any expenditure, contract to use or expend, commitment to use or expend, or other agreement obligating the City or designating the use of the any New Revenue, undertaken completed or committed to prior to completion of all of the disclosures required in sub paragraph (A) herein, shall be considered void, terminated, or otherwise voidable and any New Revenues already expended or otherwise disbursed shall be recoverable by the City from the third party receiving the New Revenues as a result of the City's failure to comply with this provision.

(D) Common Council shall have the right to apply to the Allen Circuit Court or Allen Superior Court or any other Court of competent and appropriate jurisdiction to allow enforcement under this ordinance and in so doing, Common Council may retain qualified legal council to pursue such action which legal counsel and other attorney fees and cost shall be paid for by and through funds appropriated and the budget for use by the legal department of the City of Fort Wayne.

**SECTION 2.** That the City is directed to take all action necessary and proper for the implementation of this Ordinance, including notifying all city departments, divisions, or city-operated utilities of the Ordinance and its requirements.

**SECTION 3.** That this Ordinance shall be in full force and effect from and after its passage and any and all necessary approval by the Mayor.

Russ Jehl, Council Member

## APPROVED AS TO FORM AND LEGALITY

Joseph G. Bonahoom, Attorney for City Council