1	#REZ-2022-0049
2	BILL NO. Z-22-10-03
3	
4	ZONING MAP ORDINANCE NO. Z
5	AN ORDINANCE amending the City of Fort Wayne Zoning Map No. N-22 (Sec. 25 of Washington Township)
6	
7	BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE, INDIANA:
8	SECTION 1. That the area described as follows is hereby designated a C2 (Limited
9	Commercial) District under the terms of Chapter 157 Title XV of the Code of the City of Fort
10	Wayne, Indiana:
11	Commencing at a point 105 feet South of the intersection of the West line of Parnell
12	Avenue and the South line of the right-of-way of the Indiana Service Corporation Electric Railway; thence South on the West line of Parnell Avenue to St. Joseph Rive; thence
13	Westerly with the meanderings of the North bank od said river to a point 320 feet due West of the West line of said Parnell Avenue; thence North parallel with the said West line
14	of Parnell Avenue to a point 100 feet South of the South line of the right-of-way of the said
15	Indiana Service Corporation; thence Northeasterly in a straight line to the place of beginning.
16	and the symbols of the City of Fout Mayor Zaning May No. N. O. Co. O. of Markington
17	and the symbols of the City of Fort Wayne Zoning Map No. N-22 (Sec. 25 of Washington
18	Township), as established by Section 157.082 of Title XV of the Code of the City of Fort
19	Wayne, Indiana is hereby changed accordingly.
20	SECTION 2. If a written commitment is a condition of the Plan Commission's
21	recommendation for the adoption of the rezoning, or if a written commitment is modified and
22	approved by the Common Council as part of the zone map amendment, that written
23	commitment is hereby approved and is hereby incorporated by reference.
24	communities to heroby approved and to heroby moorporated by following.
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X .	
1	SECTION 3. That this Ordinance shall be in full force and effect from and after its
2	passage and approval by the Mayor.
3	
4	Council Member
5	APPROVED AS TO FORM AND LEGALITY:
6	Malak Heiny, City Attorney
7	Malak Heiny, City Attorney
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City of Fort Wayne Common Council **DIGEST SHEET**

Department of Planning Services

Title of Ordinance:

Zoning Map Amendment

Case Number:

REZ-2022-0049

Bill Number:

Z-22-10-03

Council District:

3-Tom Didier

Introduction Date:

October 11, 2022

Plan Commission

Public Hearing Date:

October 10, 2022 (not heard by Council)

Next Council Action:

Ordinance will return to Council after recommendation by the

Plan Commission

Synopsis of Ordinance:

To rezone approximately 1.71 acres from R1/Single Family Residential to

C2/Limited Commercial

Location:

3501 Parnell Avenue

Reason for Request:

To allow for the construction of two commercial structures for a river-

friendly boating business.

Applicant:

River City Ventures LLC

Property Owner:

Joseph Tippmann

Related Petitions:

Primary Development Plan, River City Ventures

Effect of Passage:

Property will be rezoned to the C2/Limited Commercial zoning district,

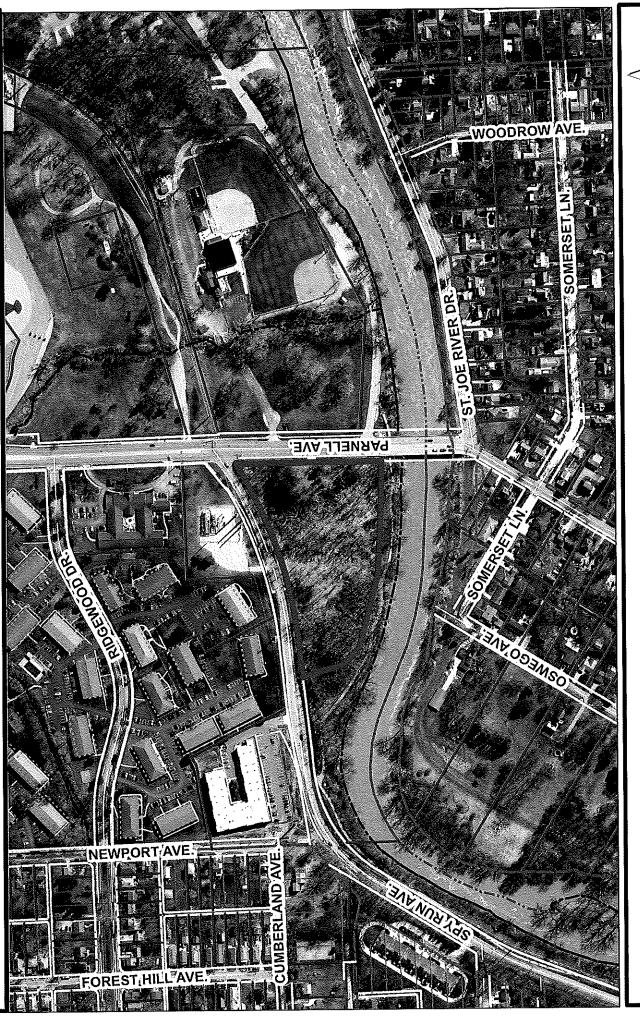
which will permit the construction of commercial structures.

Effect of Non-Passage:

The property will remain zoned R1/Single Family Residential and may

redevelop as such.

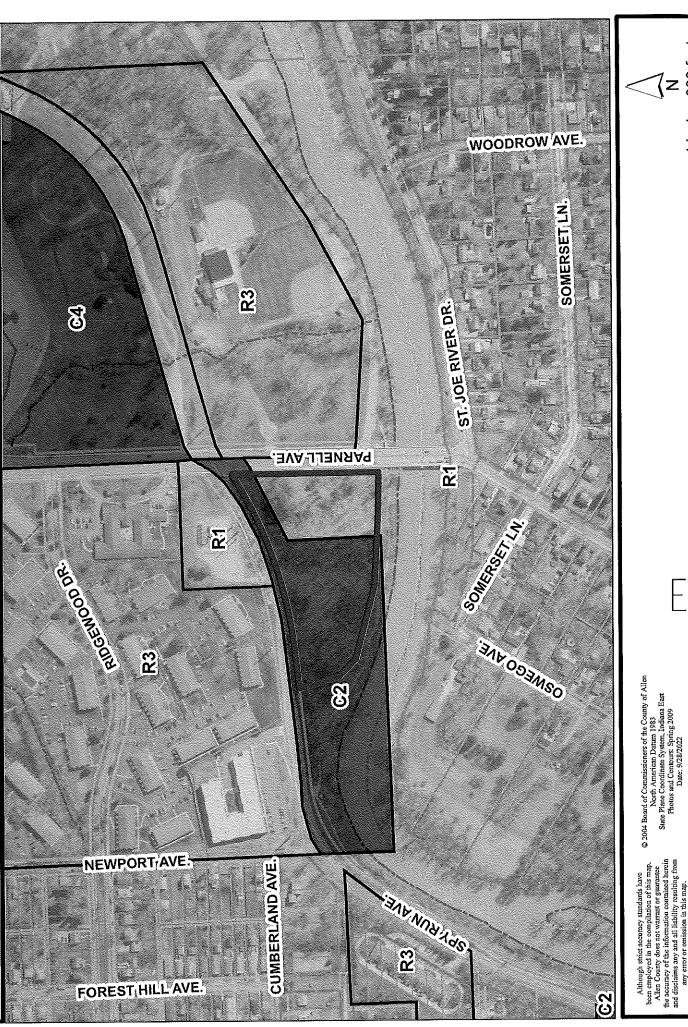




the accuracy of the information contained herein and disclaims any and all liability resulting from any error or omission in this map. been employed in the compilation of this map. Alien County does not warrant or guarantee Although strict accuracy standards have

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1 inch = 300 feet

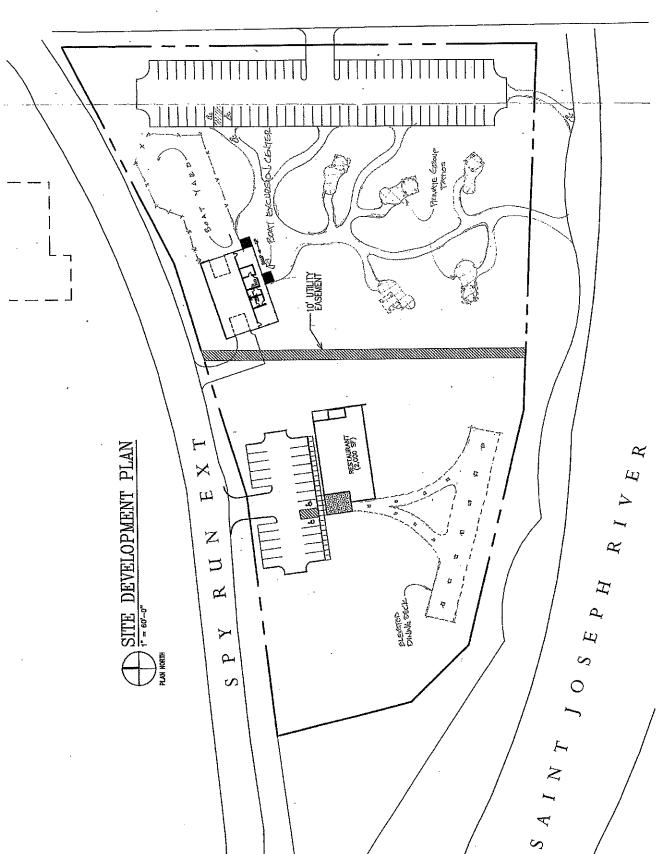


1 inch = 300 feet

50 100 Feet

H. B. DR

PARNELL AVE



Department of Planning Services Rezoning Petition Application

	Applicant	Applicant River City Ventures LLC					
ant	Address 8834 Mayhew Road						
Applicant	City Fort	Wayne	State IN	Zip 46835			
ΨÞ	City Fort Wayne State IN Zip 46835 Telephone 260-403-1911 B-mail joeytippmann@gmail.com						
Contact	Contact Person Joey Tippmann Address 8834 Mayhew Road City Fort Wayne State IN Zip 46835 Telephone 260-403-1911 E-mail joeytippmann@gmail.com All staff correspondence will be sent only to the designated contact person.						
Request	Allen County Planning Jurisdiction City of Fort Wayne Planning Jurisdiction Address of the property 3501 Parnell Avenue, Fort Wayne, IN 46805 Present Zoning R1						
Filing Requirements	Applications will not be accepted unless the following filing requirements are submitted with this application. Please refer to checklist for applicable filing fees and planksurvey submittal requirements. Applicable filing fee Applicable number of surveys showing area to be rezoned (plans must be folded) Legal Description of parcel to be rezoned Rezoning Questionnaire (original and 10 copies) County Rezonings Only						
property Ordinance to the has I/we agre	described in thi e as well as all p dling and dispo	is application; that I/we agreencedures and policies of the sition of this application; the	ree to abide by all provisions of ne Ailen County Plan Commissio at the above information is true a	m/we are the owner(s) of more than 50 percent of f the Allen County Zoning and Subdivision Con as those provisions, procedures and policies re ad accurate to the best of my/our knowledge; and the rate of \$0.85 per notice and a public notice f	ontrol elated d that		
Josep	h Tippmar	n		September 6, 2022	2		
Joseph Tippmann (printed name of applicant) (signature of applicant) (date)							
Josep	loseph Tippman Septen				2		
(printed name of property owner)			(signature of property own	r) (date)			
(printed name of property owner)			(signature of property owner	r) (date)	****		
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FACT SHEET

Case #REZ-2022-0049

Bill # Z-22-10-03

Project Start: October 2022

APPLICANT:

River City Ventures, LLC

REQUEST:

To rezone property from R1/Single Family Residential to C2/Limited

Commercial and approve a Primary Development Plan for a

ticketing/restaurant building with a parking lot and outdoor seating and

dining.

LOCATION:

3602 Spy Run Avenue Ext, southwest corner of its intersection with

Parnell Avenue (Section 25 of Washington Township)

LAND AREA:

Total: 4.53 acres

Land area for rezoning: 1.5 acres

PRESENT ZONING:

C2/Limited Commercial and R1/Single Family Residential

PROPOSED ZONING:

C2/Limited Commercial

COUNCIL DISTRICT:

3-Tom Didier

SPONSOR:

City of Fort Wayne Plan Commission

November 7, 2022 Public Hearing

- Two individuals spoke in support.
- Seven individuals spoke in opposition or with concerns.
- All Plan Commission members were present.

November 14, 2022 Business Meeting

Plan Commission Recommendation: Re-open Public Hearing

A motion was made by Judi Wire and seconded by Rachel Tobin-Smith to re-open the public hearing with a revised plan and additional information.

6-1-1 MOTION PASSED

- Don Schmidt voted nav. Ryan Neumeister abstained.
- Tom Freistroffer was absent.

February 13, 2023 Public Hearing

- One individual spoke in support.
- Sixteen individuals spoke in opposition or with concerns.
- 18 letters of opposition and petitions were submitted prior to the close of the public hearing.
- Rachel Tobin-Smith and Paul Sauerteig were absent.

February 20, 2023 Business Meeting

Plan Commission Recommendation: Do Pass

A motion was made by Don Schmidt and seconded by Ryan Neumeister to forward a Do Pass recommendation to Common Council for their final decision.

5-1-1 MOTION PASSED

- Judi Wire voted nay. Paul Sauerteig abstained.
- Tom Freistroffer and Rachel Tobin-Smith were absent.

Fact Sheet Prepared by:

Michelle B. Wood, Senior Land Use Planner

March 9, 2023

PROJECT SUMMARY

This project was continued from October to November for the applicant to submit a complete primary development plan. In November the Plan Commission reviewed the submittal and closed the public hearing. The Site Committee found the submittal lacking enough information and recommended to defer action and reopen a public hearing with a new submittal from the applicant. At the November business meeting the Plan Commission voted 6-1-1 to follow the Site Committee's recommendation. The applicant submitted the current project proposal in January, to be heard on the February agenda. Staff re-advertised the project in the local paper and through letters to adjacent property owners as normal policy.

The petitioner filed a rezone and a Primary Development Plan to develop the southwest corner of Spy Run Extended and Parnell Avenue into a river-focused restaurant with outdoor dining and ticketing booth for riverboat trips. Today, the site is mostly zoned C2/Limited Commercial, aside from the eastern third of the development site, which is zoned R1/Single Family Residential. The zoning petition will bring the entire site into the existing C2 zoning. Originally, the development plan included waivers to increase the number of structures and to modify the location of outdoor storage, but the engineering professional modified the plans, and now no waiver requests are included in the petition.

As mentioned, a majority of the site is already zoned C2. The applicant is requesting the remainder of the site to also be zoned C2, which would permit the proposed restaurant. Approximately 1.5 acres need rezoned to enable additional parking and the restaurant. Today, the site is bound by apartments to the north, the Turners Club to the east, the river to the South, and the Rivergreenway to the west and south. The site is in proximity to several regional-wide attractions, like the Memorial Coliseum, Johnny Appleseed Park, and the network of Fort Wayne trails. The general area has a mixture of uses and zoning districts, like the Northside Neighborhood to the south, multiple-family residential to the immediate north with retail and restaurant uses extending along Spy Run and up to Coliseum Boulevard. Staff for Community Development and Economic Development divisions expressed support for the venture at the first hearing. Public concerns at both hearings about expanding the commercial zoning included the intensity of the river boat operations, which would take place on the river, outside of the development plan. Questions were also raised regarding outdoor activity, noise and lighting, and the proximity to Northside Neighborhood, located across the river. Additional concern was raised about locating this development in the floodplain. At the February hearing Plan Commission received additional letters of opposition and a petition to deny the request. All of the eastern parking lot and a portion of the building are located in floodplain. Only the boat staging area appears to be in the floodway. Floodplain review has been completed for this stage of the development and the primary plans are approved with the condition of meeting all floodplain regulations, including approval from IDNR for any development of the floodway. The comprehensive plan does encourage use of and more access to the rivers. The Plan Commission considered the following goals and policies of the plan:

- LU1. Encourage carefully planned growth by utilizing the conceptual development map as part of the community's land use decision-making process;
- LU2.C Encourage rezoning petitions for properties that are adjacent to existing development;
- LU3. Use land resources efficiently by encouraging new development, revitalization and redevelopment in areas already served by infrastructure;
- LU5. Encourage sustainable growth and quality development, revitalization and redevelopment by increasing and enhancing connectivity;
- LU8. Use land resources efficiently by encouraging compact development alternatives in infill areas where utilities and other infrastructure currently exist.
- LU14. Enhance the use and presence of the three rivers.
- CI1.B. Improve public access to rivers and waterfronts.

The revised development plan now consists of an approximately 4,400 square-foot single building that includes a restaurant and accessory ticketing booth. The remainder of the building is associated with indoor storage of boats and accessories. Just south of the structure, an outdoor dining area is shown with an ADA compliant ramp, site lighting, and fencing. Other areas of the development site are devoted to parking, most of

which is accessed off Parnell Avenue. An additional curb cut is provided off Spy Run Avenue Extended with six additional parking spaces. Concerns were raised at the hearing regarding conflicts with Rivergreenway users and the boat loading area. There have been discussions about rerouting a portion of the greenway up Parnell and along Spy Run Extended to lessen greenway traffic in the staging area, with coordination and approval by city agencies. Transportation Engineering reiterated that greenway traffic should not be impeded and Greenway and/or Park Department should be contacted for access over that area. A Stop Work Order/Notice of Violation was issued for the property because of early land disturbing activities when some trees or brush was cleared, before having a stormwater pollution prevention plan (SWPPP) in place. The new set of plans appear to include a SWPPP.

According to the plans, about 2/3 of the site will remain undisturbed. New landscaping is shown to buffer the parking lot from Parnell Avenue, which will comply with ordinance standards. The remainder of the development site will utilize the existing tree canopy for screening, buffering, etc. The proposed primary building is located on the north portion of the development site. Parking is located along Parnell Avenue, which has an average daily traffic volume of 12,200 motorists. As mentioned, no development standards waivers are required as a part of this revised plan. The outside gathering area is planned to be unpaved. The Plan Commission cannot effectively enforce noise or hours of operation, but the applicant can address these concerns with the neighborhood. Conceptual renderings have been submitted and attached.

NOVEMBER PUBLIC HEARING SUMMARY:

Presenter: Matt Kelty represented the property owner at the November hearing.

Public Comments:

- Andrea Robinson, Spy Run Hill Drive Stated that Community Development and Economic Development divisions are in support of the request.
- o Bill Brown, Fox Chase Is supportive of private sector development leadership.
- o Craig Richman, Oswego Avenue Opposed due to development of the floodplain.
- O Cathie Rowand, Martin Luther Drive Concerned about blind spots on the greenway and conflicts with the boat operation.
- Eddie Leffler, Hartford Drive Opposed with concerns about development of the floodplain, and the behavior of participants of boat rides: loud, rude language, music, and trash. No one policing the river.
- Jennifer Nash, Somerset Lane Concerns include conflicts with the greenway, and behavior of
 participants of boat rides. Concerned about noise and safety of the neighborhood.
- o Mary Richman, Oswego Avenue Opposed with concerns about behavior of boat ride participants, as well as traffic on Parnell and Spy Run Extended.
- O Leigh Rowan, 3417 Parnell Opposed with concerns about lights, noise, airboats, wildlife, liquor, traffic and riverfront erosion.
- O Dan Wire, Northside Drive Opposed with concerns about compatibility of business with the adjacent neighborhood. Also concerned with the lack of business leadership and responsibility of the boating operation. Concerned with greenway conflicts and feels this is the wrong location for the business.

FEBRUARY PUBLIC HEARING SUMMARY:

<u>Presenter</u>: Tom Trent represented the property owner at the February hearing. New drawings were presented with a single building and additional information on the outdoor activity areas, alternate greenway location, floodplain development, and stormwater plans. Stated that the proposal should be viewed through the lens of the rezoning. The plan could be adjusted to fit on the existing C2 ground, but not as desirable. Mentioned the activity of Turners Club across Parnell and also on the river. Referenced riverfront plans that encourage living, investing, socializing and recreating on the rivers. Addressed past inappropriate behavior and committed to no stopping on Stevie's Island. Noted there are no wetlands on the property being developed. Referenced all of the downtown development in the floodplain. Stated greenway will not be removed for this development, and

alternate route will be provided and given to the City. Stated a stormwater pollution protection plan has been submitted to rectify the stormwater violation. Submitted a site/vegetation analysis by a certified arborist.

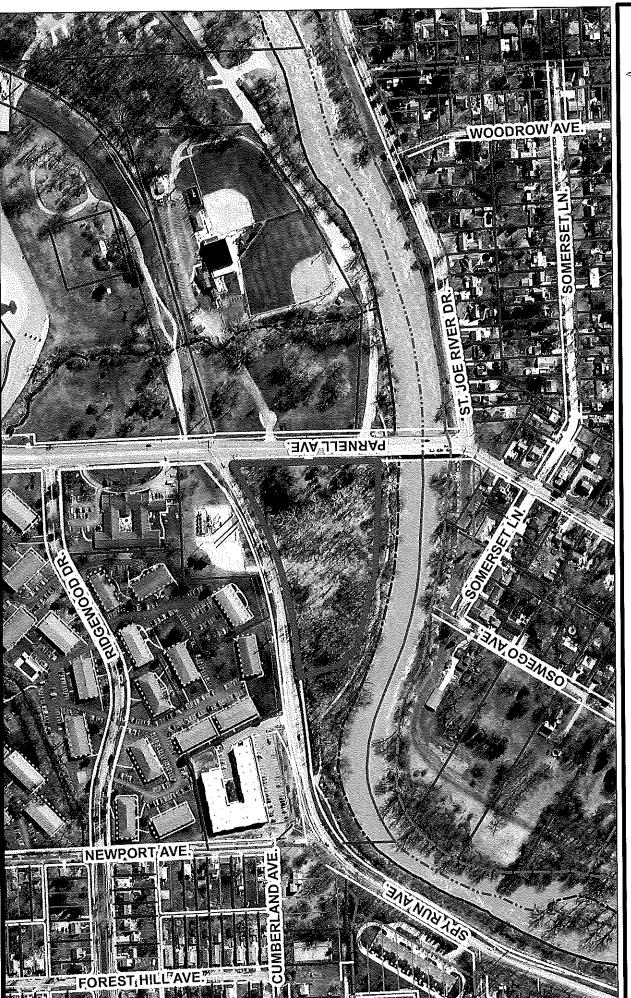
Public Comments:

- o Ben Hall, Hall's/Takaoka Supportive of the development. Hall's had to hire professionals to expand business on the river and work through the issues and made it a better development.
- o Alison Adam, Rose Avenue Opposed. Land should be park. Other concerns include riverfront development, liquor license issues, rude behavior on the river.
- O Jennifer Nash, Somerset Lane Opposed and submitted a letter stating opposition to the party boat business.
- o Sharon Partridge, Wallen Road Opposed, recommends denial based on the submitted stormwater plans.
- o Mary Richman, Northside Neighborhood President Opposed, submitted a petition with 40 signatures in opposition.
- o Victoria Kruse, South Wayne Avenue Opposed, concerns include noise levels, number of people on boats, conflict on the greenway.
- o Leigh Rowan, Parnell Avenue Opposed, owns the first house on the river, business will disrupt quality of life, concerned about traffic on Parnell and that there is not enough parking.
- o Cathie Rowand, Martin Luther Drive Opposed, believes the greater good should take importance. Concerned about closing access on the greenway.
- o Chris Fairfield, North Clinton Opposed, bad policy to allow for aquatic traffic on this land, concerned about flooding.
- o Christine Smith, East Tillman Opposed, bad plan for people who enjoy rivers. Concerned about wetlands, trees and parkland.
- o Bruce Kingsbury, Springfield Avenue Opposed, concerns include environmental issues, safety on the greenway, lack of stewardship.
- o Peg McGinn, Watersedge Cove Opposed, concerns include the process, clear cutting, Park Department involvement, erosion, benefits are only for developer.
- O Dan Wire, Northside Drive Opposed, presented slides of trail counter and dock location. Concerned about conflicts in staff reports, drawings, and renderings. Land is a gem and highest and best use is not for party boats. Submitted supplemental information for the Plan Commission.
- o Rebecca Bishop, Chichester Lane Opposed
- o Don Rekeweg, Sweetwater Court Opposed, should utilize the river in a positive way.
- o Rich Burns, Parnell Concerned, works for Turner's Club and was told they could not build a maintenance barn within 150 feet of the river.

Closing Comments:

Tom Trent: The Plan Commission does not have jurisdiction over the rivers. Higher regulatory agencies have to review and make those decisions. Regarding the greenway, they are proposing an alternate route; the City will decide whether to close the existing route. The applicant accepted the conditions proposed by the Northside Neighborhood and did not get a response. The Plan Commission has no involvement in granting access to the river. The renderings weren't meant to be exact; the purpose of the renderings was to paint a picture. The development plan is the plan.





Although strict accuracy standards have been employed in the compliation of this map.

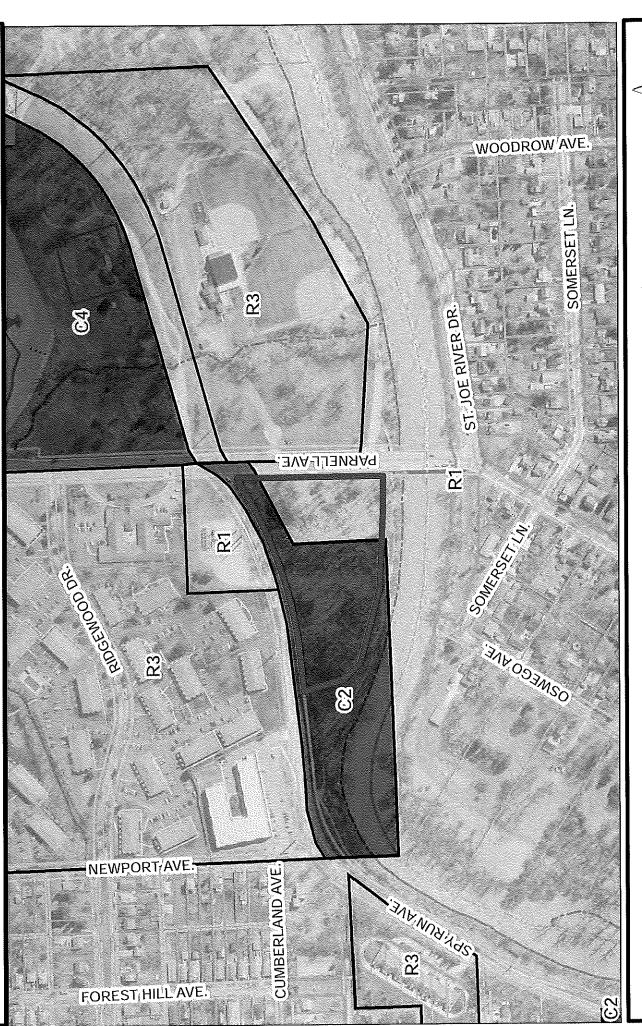
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State Plane Coordinate System, Indiana East
Photos and Contours. Spring 2009
Date: 9/28/2022



1 inch = 300 feet





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FORT WAYNE PLAN COMMISSION • FINDINGS OF FACT

Rezoning Petition REZ-2022-0049

APPLICANT:

River City Ventures, LLC

REQUEST:

To rezone property from R1/Single Family Residential to C2/Limited

Commercial for a ticketing/restaurant building with a parking lot and outdoor

seating and dining.

LOCATION:

3602 Spy Run Avenue Ext, southwest corner of its intersection with Parnell

Avenue (Section 25 of Washington Township)

LAND AREA:

4.53 acres

PRESENT ZONING:

C2/Limited Commercial and R1/Single Family Residential

PROPOSED ZONING:

C2/Limited Commercial

The Plan Commission recommends returning Rezoning Petition REZ-2022-0049 to Council, with a Do Pass recommendation, after considering the following:

- Approval of the rezoning request will be in substantial compliance with the City of Fort Wayne
 Comprehensive Plan, and should not establish an undesirable precedent in the area. Today, about 3 of the
 4.5 acres is zoned C2 and the proposed use will complement the regional nature of both the surrounding
 area and the Saint Joseph River. In general, north of the site hosts a variety of commercial zoning
 districts and uses.
- 2. Approval of the request will not have an adverse impact on the current conditions in the area, or the character of current structures and uses in the area. The applicant is cooperating with city reviewing agencies and will continue to work on permitting as required by all local and state ordinances. The residentially zoned properties to the north are zoned multiple family and are closer to more intensive uses. The Northside neighborhood is separated by the Saint Joseph River and is located about 350 feet from the edge of the development site to the nearest single family dwelling. The proposed use could provide a walkable amenity for nearby neighbors. The neighborhood is adjacent to Johnny Appleseed Park, which hosts perennial events that generate thousands of visitors. The addition of a restaurant with outdoor accessory uses is not expected to substantially interrupt the existing amount of activity in the area.
- 3. Approval is consistent with the preservation of property values in the area. As mentioned, most of the site is zoned C2 and could be developed today. To better accommodate floodplain, the residentially zoned portion of the site, closer to Parnell Avenue and away from residential uses, is proposed to be rezoned to a consistent district. The proposal is adjacent to existing development that was developed in the 1960's. The rezone demonstrates investment as well as an opportunity to activate the river in an established area of Fort Wayne.
- 4. Approval is consistent with responsible development and growth principles based on existing uses and infrastructure in the area. Review by City engineering departments indicates that the site can be developed to consider mapped floodplain, existing contours, and other site considerations. Applicant has worked with the Greenways system to enhance safety for all entities who want to take advantage of the development site. The applicant also met with the Department of Health regarding standards of outdoor dining capacities. Development will need approval of all city agencies prior to commencing construction and occupancy.

Benjamin A, Roussel

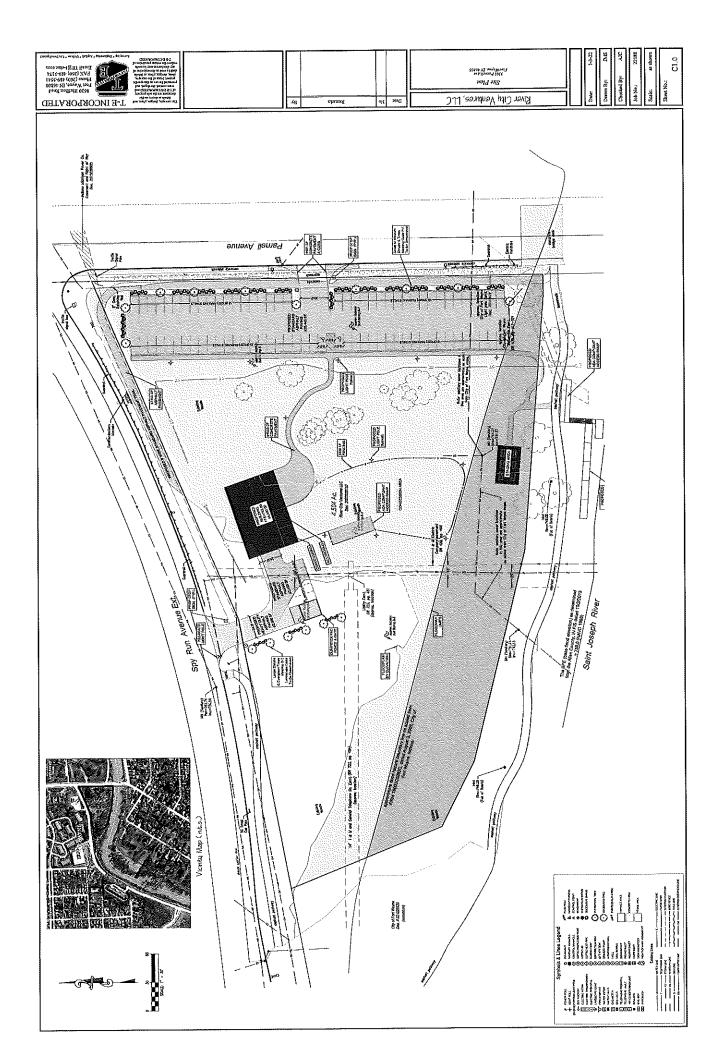
Benjamin J. Roussel
Executive Director
Secretary to the Commission

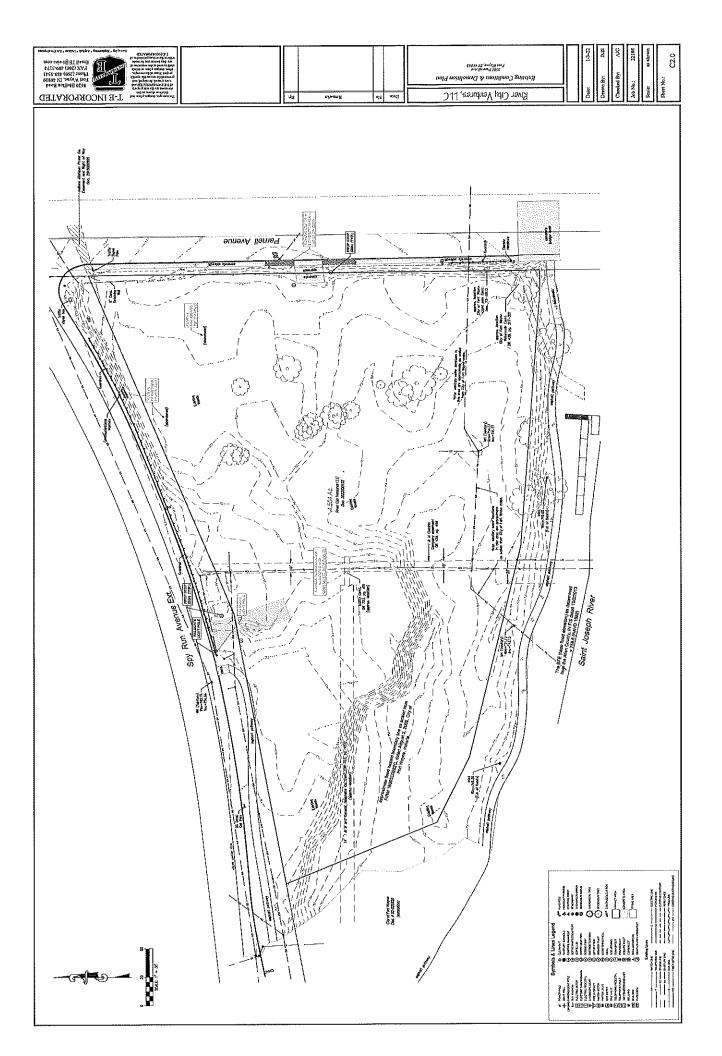
Department of Planning Services Rezoning Petition Application

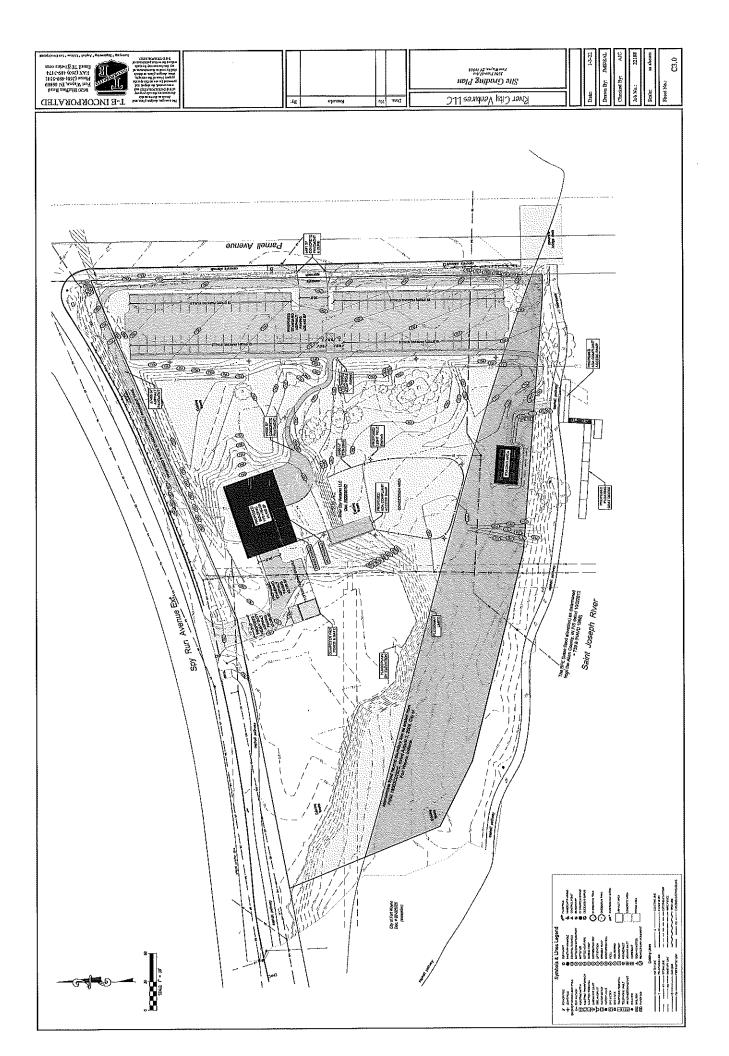
	Applicant River City Ventures LLC						
ant	Address 8834 Mayhew Road						
Applicant	City Fort	Wayne		State IN		Zip 46835	
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est) 0.44 units/acre	
Request	Township	name_W	ashington To	ownship	To	wnship section # 00	0
Ř	Purpose of rezoning (attach additional page if necessary) Commercial Development.						
•	The property owner anticipates a river-friendly boating business that caters to						
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Filing pireme		Applicable filing fee Applicable number of surveys showing area to be rezoned (plans must be folded)					
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Joseph Tippmann (printed name of applicant)			(signature of appli	(signature of applicant)		(date)	
Joseph Tippman						September 6, 2022	
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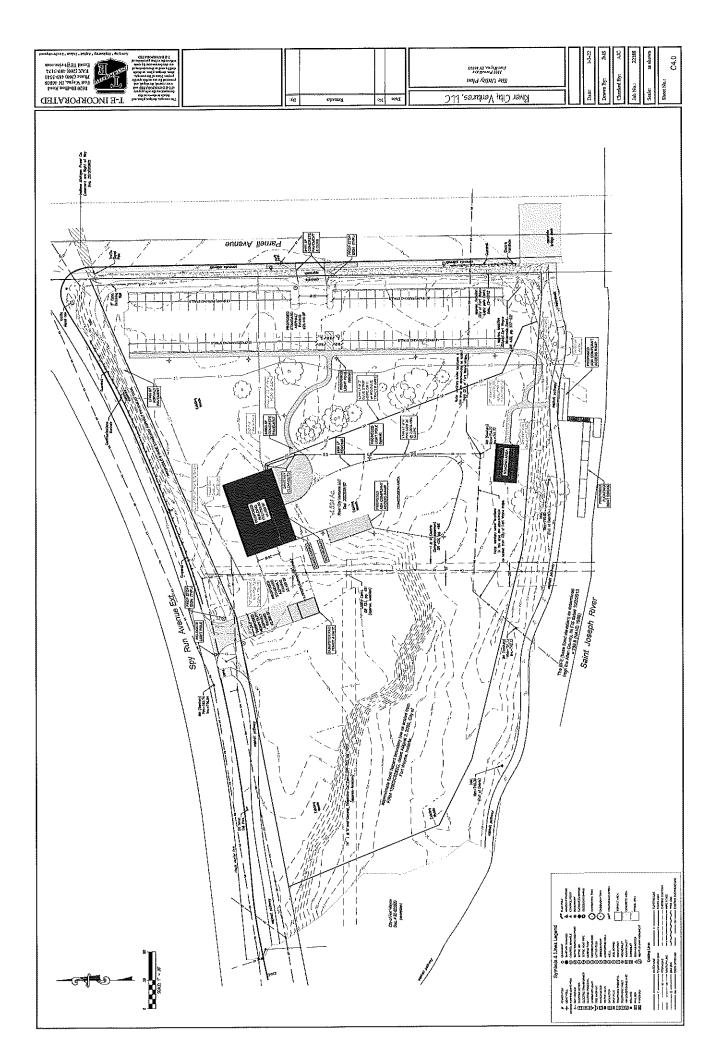
Department of Planning Services Development Plan and Plat Application

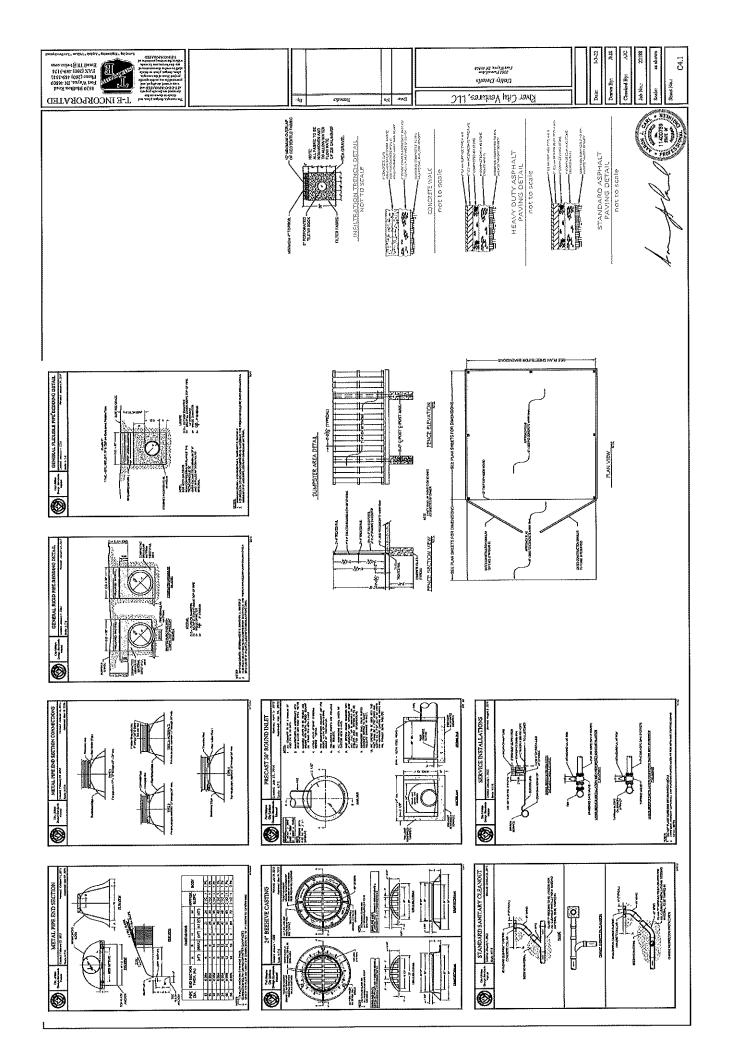
		Project Name River	City Ventures				
	Applicant River City Ventures	s, LLC					
Applicant	Address 8892 Mayhew Road						
ijdo	City Fort Wayne	State IN	Zip 46825				
¥	Telephone 260-403-1911 F	ax <u>260-426-7772</u>	E-mail joeybppmann@gmaircop				
	Property Owner River City Ve	entures LLC					
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Property Ownership	Address Book Maynor Road	IN					
rop. Wine	City Fort Wayne Telephone 260-403-1911 Fa	State 1772	Zip 40000				
٠٠ Ó	Telephone 200-403-1911 F	ix 200-420-7772	E-mail				
	Contact Person Thomas B. Tr	ent, Rothberg Law Firm					
5 6	Address 505 E. Washington E	Ilvd.					
Contact Person	City Fort Wayne	State IN	Zip 46802				
ಭ ಷ	City Fort Wayne Telephone 260-422-9454 Fa	260-422-1622	E-mail (Irent@rothberg.com				
			the designated contact person.				
	Arch./Eng./Surveyor_Aaron J.	Carl	Indiana Registration #PE11400759				
00 0	Address 8620 Bluffton Road						
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	Sewer provider City of Fort Wa	ayne Water provid	er City of Fort Wayne				
	•	Sewer provider City of Fort Wayne Water provider City of Fort Wayne Proposed Streets: Public and county/city maintained Private and privately maintained					
Filing Requirements	For applicable filing fees and site Application signed by prop Applicable filing fees (chec	e plan/plat mumber of copies p erty owner(s) the payable to the Allen Coun ubmitted electronically or by I Description (if applicable)					
ounty Zo hose provi nd secura ersons at t	ming and Subdivision Control Ordina isions, procedures and policies related	nce as well as all procedures an to the handling and disposition on and that I/we agree to pay Allen	nat I/we agree to abide by all provisions of the Allen d policies of the Allen County Plan Commission as of this application; that the above information is true County the cost of notifying the required interested a code.				
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	Department of Planning Services	* East Main Street * 630 City Cou-	nty Building • Fort Wayne, Indiana • 46802 DDD-7-07				

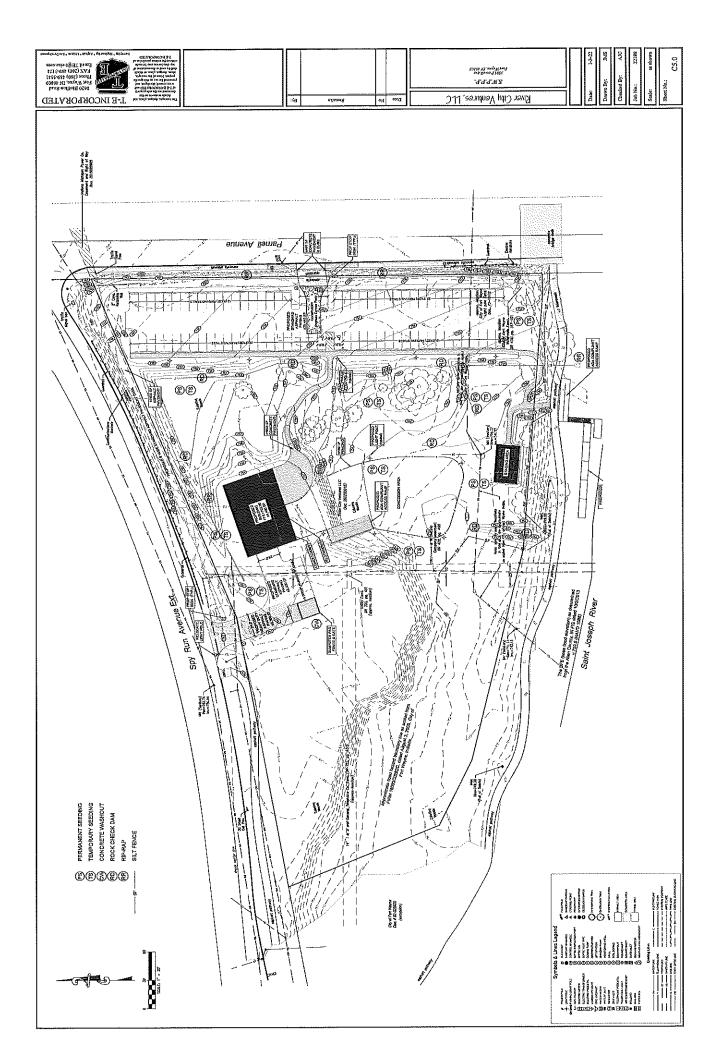


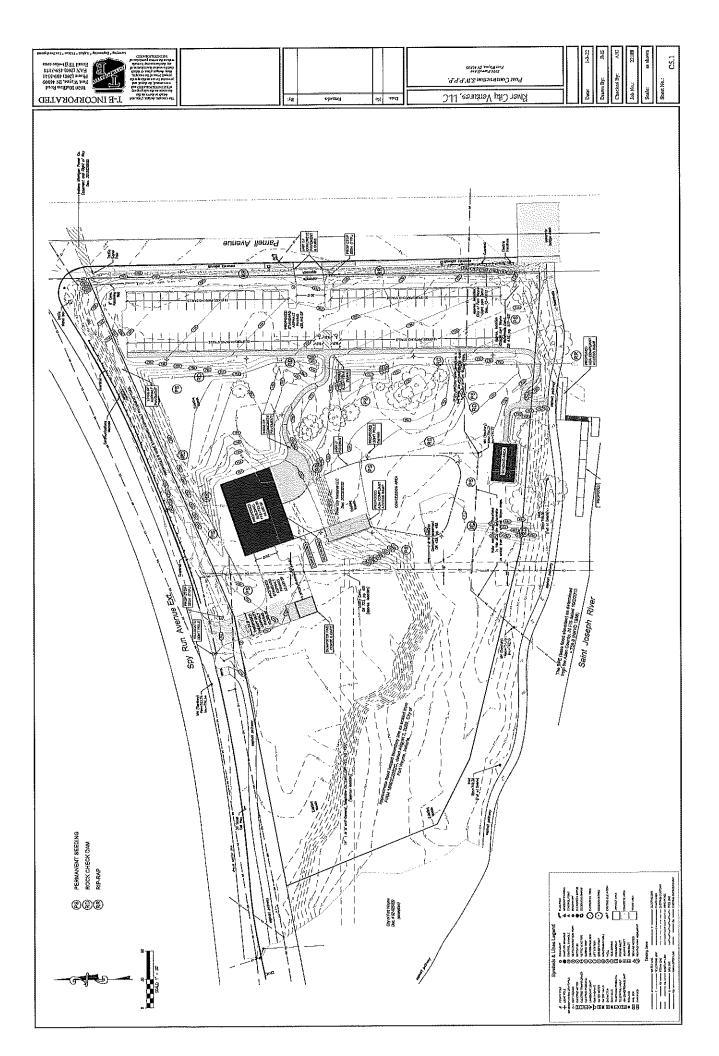












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